- S. 1359. A bill to amend title 38, United States Code, to limit the amount of recoupment from veteran's disability compensation that is required in the case of veterans who have received certain separation payments from the Department of Defense; to the Committee on Veterans Affairs.
  - By Mr. ABRAHAM (for himself, Mr. KENNEDY, Mr. D'AMATO, Mr. LEAHY, Mr. GRAMS, Mr. DORGAN, Ms. COLLINS, Mrs. MURRAY, Mr. BURNS, and Ms. SNOWE):
- S. 1360. A bill to amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to clarify and improve the requirements for the development of an automated entry-exit control system, to enhance land border control and enforcement, and for other purposes; to the Committee on the Judiciary.
  - By Mr. KOHL (for himself and Mr. FEINGOLD):
- S. 1361. A bill to provide for the appointment of 1 additional Federal district judge for the eastern district of Wisconsin, and for other purposes; to the Committee on the Judiciary.
  - By Mr. GRASSLEY (for himself and Mr. Breaux):
- S. 1362. A bill to promote the use of universal product members on claims forms used for reimbursement under the medicare program; to the Committee on Finance.

By Mr. CHAFEE:

- S. 1363. A bill to amend the Sikes Act to enhance fish and wildlife conservation and natural resources management programs, and for other purposes; to the Committee on Environment and Public Works.
  - By Mr. McCAIN (for himself and Mr. LEVIN):
- S. 1364. A bill to eliminate unnecessary and wasteful Federal reports; to the Committee on Governmental Affairs.

By Ms. MIKULSKI:

- S. 1365. A bill to amend title II of the Social Security Act to provide that the reductions in social security benefits which are required in the case of spouses and surviving spouses who are also receiving certain Government pensions shall be equal to the amount by which two-thirds of the total amount of the combined monthly benefit (before reduction) and monthly pension exceeds \$1,200, adjusted for inflation; to the Committee on Finance.
  - By Mr. KERREY (for himself and Mr. CONRAD):
- S. 1366. A bill to amend the Internal Revenue Code of 1986 to eliminate the 10 percent floor for deductible disaster losses; to the Committee on Finance.

By Mrs. HUTCHISON:

- S. 1367. A bill to amend the Act that authorized the Canadian River reclamation project, Texas to direct the Secretary of the Interior to allow use of the project distribution system to transport water from sources other than the project; to the Committee on Energy and Natural Resources.
  - By Mr. LEAHY (for himself and Mr. KENNEDY):
- S. 1368. A bill to provide individuals with access to health information of which they are the subject, ensure personal privacy with respect to personal medical records and health care-related information, impose criminal and civil penalties for unauthorized use of personal health information, and to provide for the strong enforcement of these rights; to the Committee on Labor and Human Resources.

By Mr. DODD:

S. 1369. A bill to provide for truancy prevention and reduction, and for other purposes; to the Committee on Labor and Human Resources.

## SUBMISSION OF CONCURRENT AND SENATE RESOLUTIONS

The following concurrent resolutions and Senate resolutions were read, and referred (or acted upon), as indicated:

- By Mr. McCAIN (for himself and Mr. THOMAS):
- S. Con. Res. 60. A concurrent resolution expressing the sense of Congress in support of efforts to foster friendship and cooperation between the United States and Mongolia, and for other purposes; to the Committee on Foreign Relations.

## STATEMENTS ON INTRODUCED BILLS AND JOINT RESOLUTIONS

- By Mr. JEFFORDS (for himself, Mr. Inhofe, Mr. Akaka, Mr. Conrad, Mr. Reid, Ms. Collins, Mr. Craig, Mr. Daschle, Mr. Murkowski, and Ms. Snowe):
- S. 1359. A bill to amend title 38, United States Code, to limit the amount of recoupment from veterans' disability compensation that is required in the case of veterans who have received certain separation payments from Department of Defense; to the Committee on Veterans' Affairs.

THE VETERANS' DISABILITY BENEFITS RELIEF ACT OF 1997

Mr. JEFFORDS. Mr. President, today I rise to introduce the Veterans' Disability Benefits Relief Act. This legislation would address an unfair provision that double taxes veterans who participate in military downsizing programs run by the Department of Defense [DOD].

Mr. President, since 1991, in an effort by the DOD to downsize the armed services, certain military personnel have been eligible for either the special separation benefit [SSB] or the voluntary separation incentive [VSI] program. However, SSB or VSI recipients who are subsequently diagnosed with a service-connected disability must offset the full SSB/VSI amount paid to that individual by withholding amounts that would be paid as disability compensation by the Department of Veterans Affairs [VA].

Additionally, veterans who participate in the DOD's downsizing by selecting an SSB lump sum payment or a VSI monthly annuity payment, are forced to pay back the full, pretax amount in disability compensation—offsetting money that the veteran would never see with or without a service-connected disability. This is a gross injustice to veterans by double taxing their hard-earned compensation.

My bill would ease this double taxation for all members who accept an SSB or VSI payment package and make these alterations retroactive to December 5, 1991. Thus, service members not able to receive payment concurrently since 1991 will be reimbursed for their lost compensation portion that was taxed. The cost of this bill was estimated by CBO to be only \$195 million over 25 years. This is a fraction of a percentage of our annual spending on compensation and benefits for

former military personnel. I urge Congress to correct this injustice to our Nation's veterans and provide these veterans with the proper compensation they deserve.

By Mr. ABRAHAM (for himself, Mr. Kennedy, Mr. D'Amato, Mr. Leahy, Mr. Grams, Mr. Dorgan, Ms. Collins, Mrs. Murray, Mr. Burns, and Ms. Snowe):

S. 1360. A bill to amend the Illegal Immigration Reform and Immigrant Responsibility Act of 1996 to clarify and improve the requirements for the development of an automated entry-exit control system, to enhance land border control and enforcement, and for other purposes; to the Committee on the Judiciary.

THE BORDER IMPROVEMENT AND IMMIGRATION ACT OF 1997

Mr. ABRAHAM. Mr. President, today I am introducing legislation to address a problem that has been attracting significant concern not only in my State of Michigan, but also in many other northern border States as well as along the southern border. This bill, entitled "The Border Improvement and Immigration Act of 1997," will also add desperately needed resources for border control and enforcement at the land borders.

I am proud to have a broad range of bipartisan support on this bill and to have as original cosponsors Senators Kennedy, D'AMATO, LEAHY, GRAMS, DORGAN, COLLINS, MURRAY, BURNS, and SNOWE.

This legislation is needed to clarify the applicability of a small provision of the 1996 Illegal Immigration Reform and Immigrant Responsibility Actsection 110 of that act. That section requires the Immigration and Naturalization Service to develop, by September 30, 1998, an automated entry and exit system to document the entry and departure of every alien arriving in and leaving the United States. While that may sound straightforward enough, the truth is that there could be disastrous consequences if this is not amended to conform with Congress' intent and to provide a sensible approach to automated entry-exit control.

The problem is that the term "every alien" could be interpreted to include Canadians who cross our northern land border—and in fact to include all aliens crossing the land borders and many aliens entering elsewhere who are currently exempt from filling out immigration forms. We could literally end up with intolerable backlogs and delays at the land borders and could end up creating a conflict with current documentary requirements, such as our practice of not requiring Canadians to present a passport, visa or bordercrossing identification card to enter the United States for short-term visits.

The potential problems here are generating great concern. The United States Ambassador to Canada wrote to me on October 14, for example, that he